



Review of the implementation of the
Beijing Platform for Action in the EU Member States.
**Advancing gender equality in decision-making
in media organisations**

Ireland



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Introduction

EIGE's Report 'Advancing gender equality in decision-making in media organisations' reviews the implementation of the Beijing Platform for Action (BPfA) in the Member States and introduces the first indicators to measure the progress of gender equality in the area of women and the media. The report was prepared to support Irish Presidency of the Council of the EU (the first half of 2013). The report is available online at www.eige.europa.eu

The report explores the extent to which women occupy decision-making positions across a sample of media organisations in the 27 Member States and Croatia. It also aims to identify the extent to which these media organisations have developed gender equality policies, the mechanisms that are in place to monitor such policies and the kinds of specific initiatives which exist to further support the career development of women within the sector. Studies of women's employment experiences suggest that organisations that have adopted positive action strategies such as mentoring, leadership programmes and the formalisation of monitoring mechanisms, including equality committees, are also more likely to recruit and promote women into senior level positions. In other words, there seems to be a positive link between policies developed within media organisations to promote gender equality, and the proportion of women in decision-making roles, providing a rationale for looking at both of these elements together. In addition, insights into what helps and what hinders women's career prospects are important issues to explore. The report draws on some of the testimonies provided by senior women media practitioners who were interviewed for the study.

The following document presents the data collected and available for Ireland compared with EU-27 in average.

1. Research findings

1.1. Women in the media challenging the glass ceiling

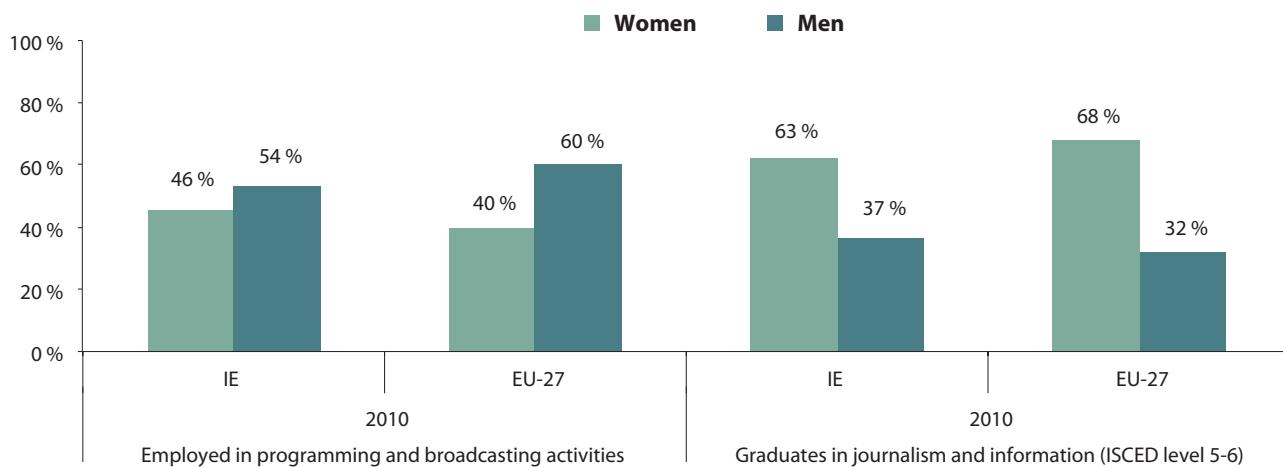
Proponents of gender equality have long understood that media access is important and can serve as a key resource to promote the advancement of women. It is believed that this can be achieved, in large measure by increasing the number of women professionals working in the sector.

Tracking women's progress in media professions came in small steps during the 1970s and 1980s, with the first effort to conduct a cross-national study on women's employment in media being undertaken with the study *An Unfinished Story: Gender Patterns in Media Employment* (Gallagher, 1995), in preparation for the Beijing+10 meeting. The findings of the 1995 study (1) showed women's greatest progress globally to be in Estonia and Lithuania, where, in both cases, women had reached 50 % of the media workforce. In Ireland, 33 % of employed persons in broadcasting were women.

At executive producer levels, where decisions about media content can be made, however, women's advancement was strong only in Estonia (48 %) and Romania (40 %), in Ireland, only 23 % of executive producers were women.

Looking at the recent employment trends at the EU level, one can see that, on average, women make up nearly half the workforce within media industry and account for more than half of tertiary level graduates for media-related careers. Despite of this positive trend among women's presence in the media sector, it continues to be male-dominated in most of the EU Member States and Croatia.

Figure 1: Women and men employed in the media sector and graduates in journalism and information



Source: Eurostat, LFS (lfsa_egan22d), Eurostat, Education Statistics (educ_grad5) See Fig. 1.1 and Fig. 1.2, p. 16-17 in the main report).

Looking at the recent employment and educational attainment trends in Ireland, the trend is similar to EU average: more than half of tertiary level graduates for media-related careers are women and women make up nearly half the workforce within media industry.

In spite of the increased number of women employed in the media sector, persistent patterns of inequality in the form of under-representation, glass ceiling barriers to advancement, and low pay (in relation to men) still remain firmly embedded within the media sector.



Women face serious career development issues within the wider European media industry and, indeed, globally. A way for women to seek support and occupational advancement has been through unions and professional associations. In both 1991 and 2001, the International Federation of Journalists (IFJ) conducted surveys among journalists' unions in 39 countries to determine women's status in newsrooms and their membership and leadership in unions. Peters' (June 2001) report for IFJ noted that in Europe, women represented 40 % of journalists in newsrooms, but only held 3 % of the decision-making posts. Within journalists' unions of Europe, women were found to comprise 37 % of the membership and hold 19 % of the posts in governing bodies.

Some national journalism unions have been working to support women's career advancement (Peters, 2001) (2), including Finland, Germany, Denmark, Hungary, the United Kingdom, and Ireland, by advancing women within the union structure.

2. Data Collection and Analysis

2.1. Methodology for data collection

The data collection was carried out by a team of selected senior researchers from each Member State and Croatia and coordinated by the three senior researchers and managers of the project. National researchers that ensured the data collection for Ireland are Karen Ross and John Boyle (University of Liverpool).

In total, 96 media organisations were surveyed across the 27 Member States and 3 in Croatia. The survey sampled the public service broadcasters, together with a range of large-scale private media organisations.

The private media organisations chosen were based on: the size of the organisation (in terms of workforce), popularity of service or product (e.g. audience ratings for TV and radio; circulation for newspapers) and importance (e.g. in terms of opinion-forming). Also, due to the necessity to limit the number of organisations from one country, a selection was done based on multiple criteria. For example, when a newspaper had a high circulation but a small workforce, or where several TV stations claimed to be the 'most popular' but where verifiable data on ratings was impossible to obtain.

The sample for any country had to contain the public service broadcaster and up to three private organisations, depending on media density. In most countries, the private media selected comprised of at least one newspaper and at least one TV station. Radio stations were included in countries where radio was particularly popular, in high-media density countries, or where the public service broadcaster split TV and radio into two separate operational structures.

Table 1: Media organisations surveyed in Ireland

Organisation	Type	Funding	Source of data	Rationale for Inclusion (private)
Independent News & Media	Newspaper	Private	Independent News & Media, Independent News and Media PLC Annual Report 2011, Independent News & Media, 2012, p. 19	The Irish Independent is Ireland's highest circulation newspaper
Raidio Teilifís Eireann (RTE)	TV+Radio	Public	RTE, Raidio Teilifís Eireann Annual Report and Group Financial Statements 2011, RTE, 2012, p. 46-48-49	

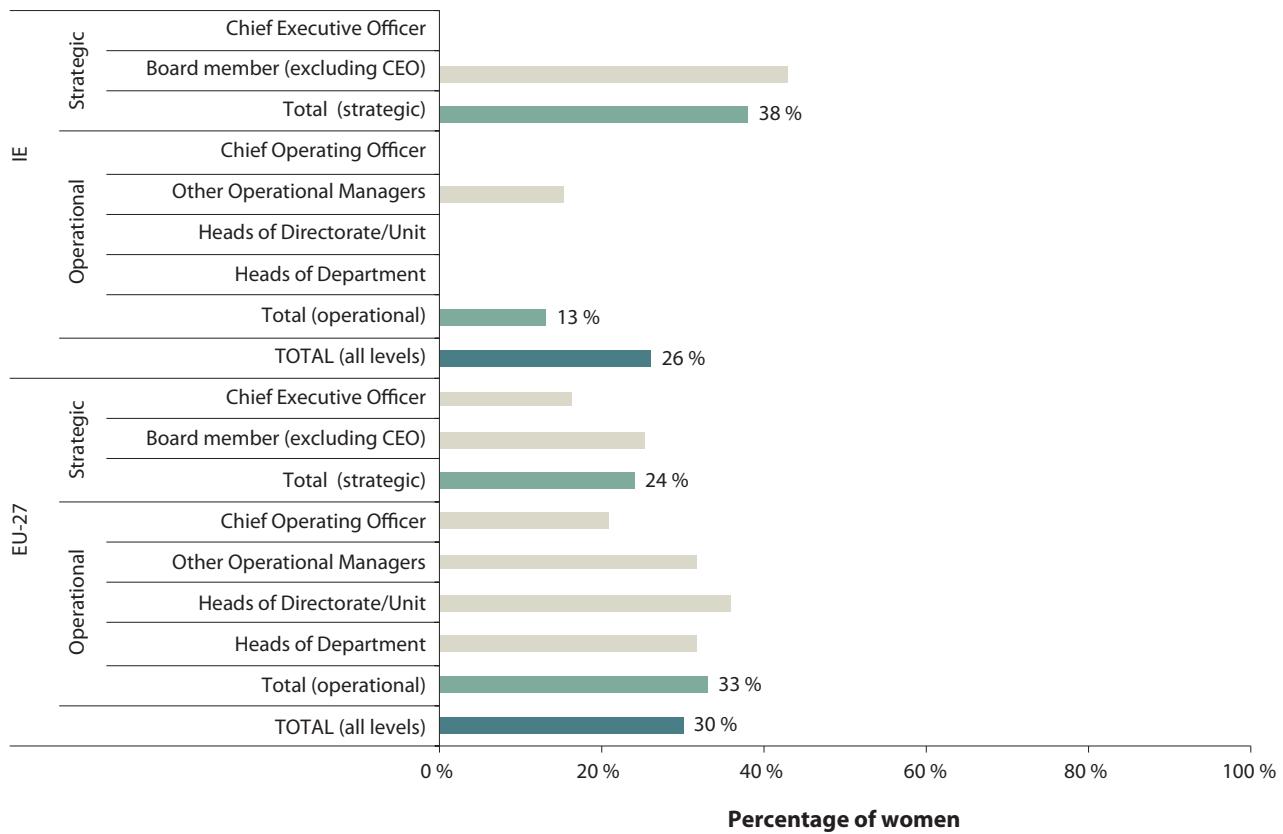
NB: Ireland has a very small national media landscape. The vast majority of media which are available in Ireland are based in the United Kingdom with regional variations.

2.2. The gender equality of decision-making in media organisations

The influential nature of the media industry informing public opinion underlines the need to address the representation of women in high-profile, decision-making posts. Substantial progress has been made in the area, with women occupying the field in greater numbers, and often out-numbering men on journalism courses. However, the issue of representation of women at the top levels remains a key concern.

Collected data provide an overview of the degree to which women held decision-making positions in media organisations. The five different levels of management structure identified within the organisations were categorised as strategic level (Chief Executive Officer and members of the board) and operational level (Chief Operating Officer, other Operational Managers, Heads of Directorate/Unit and Heads of Department).

The data show that overall, in the selected media organisations from the Member States, across all management levels, women constitute around one-third (30 %) of senior staff placed in decision-making positions. However, when this composited figure is disaggregated into its component parts, it is clear that the representation of women in decision-making posts increases as the level of the position decreases.

Figure 2: Percentage of women in decision-making positions and on boards, 2012

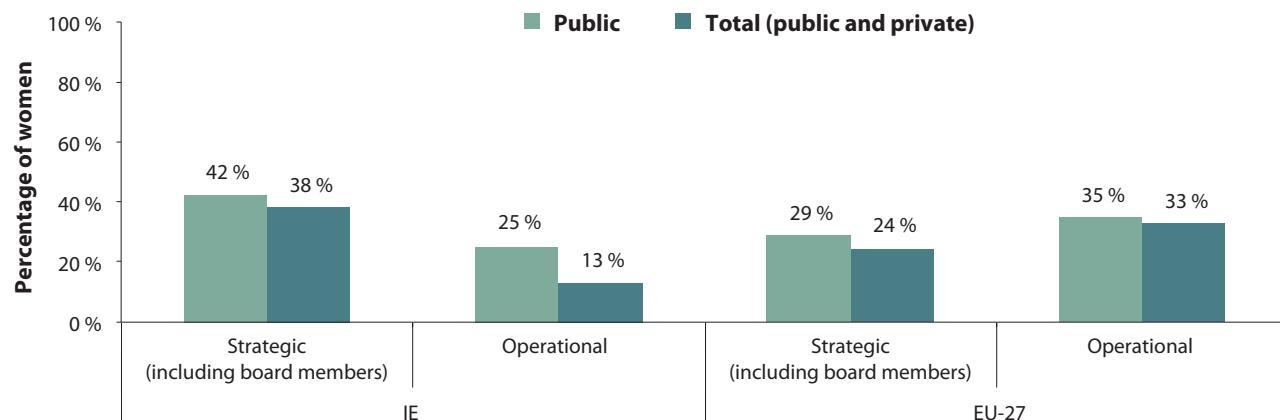
Source: Data were collected in July-September 2012 (See Fig. 2.1, p. 26 and Table 1, p. 91 in the main report).

NB: The risk of double-counting individuals who could have had more than one role within the organisation was avoided by counting the person and not the position. Cognisance must be taken of the fact that the sample size was small and therefore the findings are indicative. For BE, no positions identified at level 5.

In Ireland, in the selected media organisations, across all management levels, women constitute around one-fourth (26 %) of senior staff placed in decision-making positions.

Within the media sector, there are notable disparities between public and private media organisations relating to their commitment to gender equality. Public service companies, in general, can be expected to comply more fully with national codes and legislation in the area of promoting gender equality in decision-making positions than private organisations.

Data on EU-27 level show that women are much more likely to be recruited or promoted to senior positions in public media organisations than in the private sector.

Figure 3: Percentage of women in decision-making positions and on boards by sector, 2012

Source: Data were collected in July-September 2012 (See Fig. 2.2, p. 28 and Table 1, p. 91 in the main report).

NB: The risk of double-counting individuals who could have had more than one role within the organisation was avoided by counting the person and not the position. The mixed organisations (public and private) have been included under public. Cognisance must be taken of the fact that the sample size was small and therefore the findings are indicative.

In Ireland, similarly with EU-27 average, women are much more likely to be recruited or promoted to senior positions in public media organisations.

2.3. Gender equality in the media regulatory bodies

For the purposes of comparison, the extent to which women participate on the boards of national media regulatory bodies in the EU Member States and Croatia was also considered. Table 2 below shows that of the 213 board member positions across the EU independent media regulators presented, 31 % are occupied by women.

Table 2: Women and men on the boards of independent media regulatory authorities⁽³⁾

EU-27 and HR	Name of Independent Media Regulatory Authority	Percentage of		Total positions
		Women	Men	
IE	Broadcasting Authority of Ireland	44	56	9
EU-27	Total	31	69	213

Source: Data were collected in July-September 2012 (See Table 2.1, p. 36 in the main report).

2.4. Gender equality policies and measures in media organisations

In addition to exploring the positions that women have attained within the management hierarchies of the organisations surveyed, data was also collected on the extent to which those organisations have responded to gender equality outside of binding national legislation. This is done through the establishment of codes and policies, mechanisms for implementing and monitoring gender equality and practical measures that organisations have put in place to support women's career progression.

In 13 Member States, including Ireland, media organisations did not have any type of gender equality policy, code of conduct or monitoring mechanism to promote gender equality (a gender equality policy or code of conduct, equal opportunities or diversity policy, a committee responsible for equality policy issues, a Diversity Department, Diversity Officer).



Various types of practical measures to promote gender equality (a policy on sexual harassment in the workplace, a Dignity at Work policy, a policy relating to maternity leave, a policy relating to paternity leave, a policy relating to parental leave, harassment advisers) exist in surveyed media companies in five Member States, while in nine Member States, included Ireland, some of practical above-mentioned measures are in place.

2.5. Gender and the media in national legislative contexts

The national legislation on gender equality existing in Member States and Croatia represents another nuance through which to analyse the gender balance of decision-making in media organisations. It also influences the ways in which media organisations respond to the gender equality agenda by establishing internal policies and codes. In several organisations, the internal policies addressing gender equality follow the requirements of the national legislation; therefore specific policies have not been adopted.

Table 3: Examples of research, legislation and media-monitoring organisations in Ireland

National government: examples of research, legislation and media-monitoring organisations
<p>a) Research conducted into any aspect of gender and media: In Ireland, under the Equality for Women Measure, the Department of Justice, Equality and Law Reform funded a project within RTÉ, the national broadcaster, which conducted a gender equality audit of management positions in the company and also compiled an electronic database of specialist female contributors available to participate in programmes. Ireland, National Women's Strategy 2007-2016, Dublin, 2007, p. 99.</p>
<p>b) Legislation on any aspect of gender and media: In Ireland, the public service broadcasters, RTE (English language) and TG4 (Gaelic language) are statutory organisations and the directors of their governing boards are appointed by the Irish government for five-year terms. There is a legally binding minimum requirement for the gender composition of the RTE Board of Directors as well as the TG4 Board of Directors set down by the Broadcasting Act of 2009, which states that on the 12-person board at RTE and the 11-person board at TG4: 'Not less than 5 of the members of the board of a corporation shall be men and not less than 5 of them shall be women.' Ireland's broadcasting regulator, the Broadcasting Authority of Ireland, has a statutory obligation to achieve a gender balance on all of its key decision-making bodies: based on a legislative requirement at least 4 of the 9-member Authority have to be female and at least 4 have to be male. Ireland, Broadcasting Act of 2009, Dublin, 2009, p. 89. Ireland, Broadcasting Act of 2009, Dublin, 2009, pp. 18-19. http://www.bai.ie/?page_id=19</p>
<p>c) Formal media-monitoring organisations: The Broadcasting Authority of Ireland regulates media content and the compliance with broadcasting codes and rules in Ireland. The Commission for Communications Regulation (ComReg) is the statutory body responsible for, inter alia, the regulation of the electronic communications sector, including broadcasting transmission, and licenses the use of radio spectrum by broadcasters. http://www.bai.ie/; http://www.comreg.ie/; http://www.pressombudsman.ie/</p>
<p>d) Formal media & gender-monitoring organisations: no examples provided for IE</p>
NGOs, Civil Society, Professional Media Unions and Organisations: examples of monitoring organisations
<p>a) Monitoring organisations which focus on the media: In Ireland, MediaBite is a group that offers critical perspectives on mainstream media output, challenging perceived bias in the media. In addition, there are many private companies in Ireland carrying out media monitoring for corporate interests. The corporate clients of these companies use the information supplied for marketing and matters of public relations. Companies such as Kantar Media, Newsaccess and Mediawatch (Ireland) provide this type of service. http://www.mediabite.org/; http://www.kantarmedia.ie/; http://www.newsaccess.ie/; http://www.mediawatch.ie/</p>
<p>b) Monitoring organisations which focus on gender and media: no examples provided for IE</p>

Source: Data were collected in July-September 2012

2.6. Journalists' professional associations and unions

Important actors in the promotion of gender equality are the various professional associations and unions connected with different aspects of media professional practices. A key association amongst those at the global level is the International Federation of Journalists (IFJ) and its various regional sub-organisations such as the European Federation of Journalists (EFJ). The IFJ/EFJ recently (November 2012) published a handbook on good practice in gender equality amongst European journalists' unions. It includes a number of strategies that could be taken up by a variety of organisations, not just unions or professional associations.⁽⁴⁾

Table 4: Examples of professional media unions in Ireland

a) Professional media unions with a women's officer post: In Ireland, The National Union of Journalist's (NUJ), equality officer. The Broadcasting, Entertainment, Cinematography, and Theatre Union (BECTU) is based in the UK but does have a minor presence in Ireland.
b) Professional media unions with a women's council: In Ireland, while the NUJ does not have a specific women's council its Equality Council covers women's issues. BECTU is based in the UK but does have a minor presence in Ireland. It has a Women's Committee.
c) Organised groups of women media professionals (journalists, filmmakers, etc.): In Ireland, Women On Air is a group that provides training and support to women to enable them to have their voices heard on mainstream media broadcasts on television and radio. Women in Film and Television Ireland is an organisation dedicated to women within the media industry in Ireland. http://womenonair.ie/ ; http://www.wftvireland.com/

Source: Data were collected in July-September 2012

2.7. Strengthening gender equality policies and practices

Although organisations have their own internal policies, and some EU Member States and Croatia have passed their own legislation, there have still been a number of high profile cases where employees have taken their employers to court on the grounds of sex discrimination. There have been several such cases within the media sector and these cases are often very visible in the media because of the high-profile nature of some of the accused organisations. Such cases act as a reminder of the consequences for organisations who ignore the legislation which exists to protect their workforce and especially those members of staff who are women.

Table 5: Examples of research and high profile cases of media professionals taking their employer to a tribunal on the grounds of gender discrimination in Ireland

a) Examples of research undertaken or commissioned into any aspect of gender and media: In Ireland, a joint research project was carried out by the government and RTÉ, the national broadcaster, in 2007: 'Under the "Equality for Women Measure", the Department of Justice, Equality and Law Reform funded a project within RTÉ, the national broadcaster, which conducted a gender equality audit of management positions in the company and also compiled an electronic database of specialised female contributors available to participate in programmes.'
Ireland, National Women's Strategy 2007-2016, Dublin, 2007, p. 99.
b) Examples of high profile cases of media professionals taking their employer to a tribunal on the grounds of gender discrimination: no examples provided for IE

Source: Data were collected in July-September 2012



3. Indicators to follow up the Beijing Platform for Action: Women and the Media

Proposed indicators are aimed at measuring objective J1 of the BPfA, which is to ‘increase the participation and access of women to expression and decision-making in and through the media and new technologies of communication’. The outcomes of the literature review, the collected data and the analysis of collected data served as the basis for the development of the indicators.

Three indicators have been developed and proposed. The first two indicators address decision-making directly, and the data present the numbers of women occupying high-level positions in media organisations, in both internal and external decision-making bodies. The third indicator is of a qualitative nature and it charts the existence of policies and measures in the media organisations promoting and supporting gender equality in decision-making. This indicator does not analyse or evaluate the policies and measures, it shows the number and range of the policies and measures identified within the media organisations.

Indicator 1: The proportion of women and men in decision-making posts in media organisations in the EU

This indicator measures the extent to which women occupy positions associated with senior decision-making. These positions cross a range of management and operational functions within media organisations, and incorporate both strategic and executive decision-making, so as to include both policy-makers and media content makers.

The indicator encompasses four different decision-making levels, from the highest strategic roles to middle managers as follows:

Level 1: The highest decision-making level covering all strategic decisions related to the organisation. The titles that may be covered under this level are: Chief Executive Officer, Chairperson, President, Director or similar positions. The person holding this position is likely to chair the most senior strategic or policy-making board or committee/s of the organisation.

Level 2: The chief senior operational managerial position that operates at the top decision-making level and has budgetary control, overseeing programmes and editorial policy under her/his responsibility. The titles that may be covered under this level are: Director General, Executive Director, Editor-in-Chief or similar positions. The person holding this position is likely to chair the most-senior operational decision-making committee/s.

Level 3: The senior operational management positions who operate as decision-makers and have oversight of specific programmes/media content and execution of budgets. The titles that may be covered under this level are: Heads of Departments, Acting Directors, Management team members or similar positions. These positions are likely to be members of the operational decision-making committee/s.

Level 4 ⁽⁵⁾: The managerial positions that entail responsibility for one of the main operational units of the organisation – for example, television, radio, sport, entertainment, news or significant areas of responsibility, e.g. digital services, finance, HR. The titles that may be covered under this level are: Heads of Divisions which are responsible for sub-areas: Head of News, Head of Sport, Head of Culture, Head of HR and Head of a Management Unit, etc.

Different position titles may be contained within the same decision-making level according to the responsibilities performed. Titles are provided only on an indicative basis as they are subject to considerable national variations.

Women occupy only 16 % of the highest level decision-making positions within selected media organisations (both public and private) in the EU. In general, the indicator demonstrates that women's participation in decision-making is higher at the lower levels of decision-making power, but still only reaches an average of 32 % at EU level.

Table 6: The proportion of women and men at all decision-making levels (levels 1 - 4) in media organisations, 2012

Country	Type of media organisation	Number of companies	Level 1		Level 2		Level 3		Level 4		TOTAL		Percentage	Number of positions			
			Percentage		Percentage		Percentage		Percentage		Percentage						
			Women	Men													
IE	Public	1	0	100	1	0	100	1	29	71	7	na	0	22	78	9	
	Private	1	0	100	1	0	100	1	0	100	6	na	0	0	100	8	
	Total	2	0	100	2	0	100	2	15	85	13	na	0	12	88	17	
EU-27	Public	42	22	78	41	26	74	27	34	66	325	36	64	864	35	65	1257
	Private	54	12	88	51	18	82	50	30	70	403	32	68	504	29	71	1008
	Total	96	16	84	92	21	79	77	32	68	728	34	66	1368	32	68	2265

Source: Data were collected in July-September 2012 (See Table 3.1 and 3.2, p. 50-51 in the main report).

NB: 'na' indicates 'not applicable'; the mixed organisations (public and private) have been included under public; due to the small number of private media organisations surveyed in each country generalisations should not be made on a country level, however, the data are still indicative on the EU level.

In Ireland, in the 2 media organisations analysed, from the 17 positions analysed, only 12 % were occupied by women. In the public media organisations analysed (1), women reach 22 % of the high-level decision-making positions. The indicator demonstrates clearly that women's participation in decision-making is higher at the lower levels of decision-making power: there are no women occupying the high-level decision-making positions at level 1 and level 2.

Having only 2 media organisations analysed for one country might not be representative for the entire landscape of existing media organisations. Still, one needs to consider that the public media organisation is the national broadcaster, the largest media organisation in the country. Also, the private media organisation is Ireland's highest circulation newspaper. These aspects are relevant when considering the representation of the sample.

Taking into account these reservations, data show that women's participation in decision-making positions within selected media organisations in Ireland is lower than on average at EU level. Women's participation is higher in public media organisations but even lower on the highest level of positions.

Indicator 2: The proportion of women and men on the boards of media organisations in the EU

This indicator provides information on the proportion of women and men on the boards of media organisations. Boards are generally the strategic decision-making bodies of the media organisations, and in some also responsible for executive decision-making part of the organisation. The members of the boards form the most senior external oversight committee, either of the organisation or of its parent company, and they are in most of the cases unpaid employees of the media organisation. The indicator includes both the chairpersons and the members of the boards.



The indicator shows the share of women in positions in the top strategic decision-making bodies of the media organisation.

The figure includes the members and the chairperson of the decision-making boards of the surveyed media companies. In general, the indicator demonstrates that women's participation in decision-making bodies in media organisations is higher in public media organisations than in private ones. On average, in the media organisations surveyed, the proportion of women in decision-making bodies is 25 %.

Table 7: The proportion of women and men in the decision-making bodies of public and private media organisations, 2012 (including boards)

Country	Public and private			Public organisations			Private organisations					
	Number of organisations	Percentage of		Number of organisations	Percentage of		Number of positions	Number of organisations	Percentage of			
		Women	Men		Women	Men			Women	Men		
IE	2	43	57	14	1	45	55	11	1	33	67	3
EU-27	96	25	75	924	42	29	71	495	54	21	79	429

Source: Data were collected in July-September 2012 (See Table 3.5, p. 55 in main report).

NB: 'na' indicates 'not applicable'; the mixed organisations (public and private) have been included under public; due to the small number of private media organisations surveyed in each country, generalisations should not be made on a country level, however, the data are still indicative on the EU level.

In Ireland, women occupy 43 % of the positions in decision-making bodies in selected media organisations. Women's participation in decision-making bodies in media organisations is higher in public media organisations.

Indicator 3: Policies to promote gender equality in media organisations

This indicator tracks the extent to which media organisations address the issue of gender equality within their internal policies. It reviews the presence of codes of conduct, mechanisms for implementation and monitoring gender equality, and also practical measures adopted by organisations in order to support women's career development and to improve the gender balance.

It encompasses:

- **Policy measures** including policies on gender equality/codes of conduct; equality opportunities/diversity (to include gender); sexual harassment in the workplace; dignity in the workplace; maternity, paternity and parental leave;
- **Implementation and monitoring mechanisms:** committees on equality policy issues, harassment advisers; equality/diversity department or officers;
- **Practical measures** to foster women's advancement and the portrayal of women in the media including trainee positions specifically for women; leadership/management training for women; equality awareness training for staff.

The indicator shows that almost half (47 %) of the selected media organisations in the EU have at least one policy/code for gender equality. A quarter of media companies have at least one implementation and monitoring mechanism in place. Finally, 9 % of media companies have at least one practical measure in place.

Table 8: Policies to promote gender equality in the media organisations

EU-27 and HR	Name of the media organisation	Type: Private/public	Gender Equality Policy/code of conduct	Equality opportunities/Diversity Policy	Policy on sexual harassment in the workplace	Dignity at Work policy	Policy relating to Maternity Leave	Policy relating to Paternity Leave
IE	Independent News & Media	Private			√			
IE	Raidio Teilifis Eireann (RTE)	Public			√	√		
Total: IE	2 media organisations	Private: 1 Public: 1	0 %	0 %	100 %	50 %	0 %	0 %
EU-27	96 media organisations	Private: 42 Public: 54	26 %	21 %	23 %	18 %	17 %	16 %

Source: Data were collected in July-September 2012 (See Table 3.6, p. 56 and Table 10, p. 100 in the main report).

NB: Due to the small number of private media organisations surveyed in each country generalisations should not be made on a country level; however the data are still indicative on the EU level.

Table 9: Measures to promote gender equality in media organisations

EU-27 and HR	Name of the media organisation	Type: Private/public	Trainee positions specifically for women	Leadership/management training for women	Equality awareness training for staff
IE	Independent News & Media	Private			
IE	Raidio Teilifis Eireann (RTE)	Public			
Total: IE	2 media organisations	Private: 1 Public: 1	0 %	0 %	0 %
EU-27	96 media organisations	Private: 42 Public: 54	3 %	6 %	8 %

Source: Data were collected in July-September 2012 (See Table 11, p. 103 and Fig. 2.14, p. 40 in main report).

NB: Due to the small number of private media organisations surveyed in each country generalisations should not be made on a country level; however the data are still indicative on the EU level.

**Table 10: Bodies (practical measures, mechanisms, codes) to promote gender equality in the media organisations**

EU-27 and HR	Name of the media organisation	Type: Private/public	Committee responsible for equality policy issues	Harassment advisers	Equalities/Diversity Department	Equalities/Diversity Officer
IE	Independent News & Media	Private				
IE	Raidio Teilifís Eireann (RTE)	Public				
Total: IE	2 media organisations	Private: 1 Public: 1	0 %	0 %	0 %	0 %
EU-27	96 media organisations	Private: 42 Public: 54	16 %	4 %	9 %	14 %

Source: Data were collected in July-September 2012 (See Table 12, p. 106 and Table 3.6, p. 56 in the Report)

NB: Due to the small number of private media organisations surveyed in each country generalisations should not be made on a country level; however the data are still indicative on the EU level.

Ireland is one of the 18 Member States where at least one policy to promote gender equality (Gender Equality Policy/code of conduct, Equality opportunities/ Diversity Policy, Policy on sexual harassment in the workplace, Dignity at Work policy, Policy relating to Maternity/Paternity Leave) exists in media organisations.

Practical measures to promote gender equality (Trainee positions specifically for women, Leadership/ management training for women, Equality awareness training for staff) exist at least in one media organisations in six Member States but none of the media organisations in Ireland reported having them.

Various types of bodies to promote gender equality (Committee responsible for equality policy issues, Harassment advisers, Equalities/ Diversity Department, Equalities/ Diversity Officer) exist in surveyed media companies but none of the media organisations in Ireland reported having them.

Conclusions

The report marks the first effort in the framework of the implementation of the Beijing Platform for Action (BPfA) to propose indicators – measuring the progress of gender equality in media organisations in the EU. It explores the extent to which women occupy decision-making positions across a range of major media organisations in the 27 Member States and Croatia and identifies the extent to which those same organisations have developed gender equality policies, the mechanisms that are put in place to monitor such policies and the kinds of specific initiatives taken to further support women's career development. The existing consensus at the EU level on the need to promote gender equality in the media could be strengthened by regular monitoring and use of the proposed indicators.

EIGE's report reveals that much of the media sector in the EU Member States and Croatia has, on average, women as nearly half the workforce and account for more than half of tertiary level graduates for media-related careers. Despite of this positive trend, the media continues to be male-dominated in most of the EU Member States and Croatia. Looking at the recent employment and educational attainment trends in Ireland, the trend is similar: more than half of tertiary level graduates for media-related careers are women and women make up nearly half the workforce within media industry.

Three indicators have been proposed for measuring objective J.1 of the Beijing Platform for Action on increasing the participation and access of women to expression and decision-making in and through the media, as well as new technologies of communication. Two of these indicators analyse the representation of women in decision-making positions in media organisations and on the decision-making boards of media organisations. The third indicator assesses the existence of policies specifically developed in media organisations for the promotion of gender equality.

The first indicator shows that in Ireland, women occupy 12 % of the decision-making posts in the media organisations and this is lower compared with EU-27 average. Women's participation is higher in public media companies, but they still only reach an average of 22 %. In addition, the indicator demonstrates clearly that women's participation in decision-making is higher at the lower levels of decision-making power: there are no women occupying the high-level decision-making positions at level 1 and level 2.

The second indicator provides information on the proportion of women and men on the boards of media organisations. In Ireland, women occupy 43 % of the positions in decision-making bodies in selected media organisations. Women's participation in decision-making bodies in media organisations is higher in public media organisations.

And finally, the third indicator, about existence of policies shows that Ireland is one of the 18 Member States where at least one policy to promote gender equality exists in media organisations. Media organisations in Ireland did not report any existing practical measures to promote gender equality nor any implementation and monitoring mechanisms to promote gender equality.

Recommendations:

- Organisational cultures and structures that prevent women's advancement in decision-making positions should be tackled by internal policies and practical measures in the media sector.
- National policy-makers should be more encouraging in fostering change from a passive commitment towards a more pro-active approach to gender equality in media organisations.
- Good practices should be shared as they are an important prerequisite for change.
- Professional media organisations and associations should act as role models by striving for gender equality in their own internal structures.



Endnotes

- 1 Gallagher, M., *An unfinished story: Gender patterns in media employment*, UNESCO, Paris, 1995.
- 2 Peters B., *Equality and quality: Setting standards for women in journalism*, IFJ survey on the status of women journalists, International Federation of Journalists, Brussels, June 2001.
- 3 There may be other regulatory authorities that monitor media in the EU Member States and Croatia, but we do not have data on those bodies, so these data are indicative rather than comprehensive: some Member States have more than one regulator.
- 4 EFJ/IFJ, *A Handbook on Gender Equality Good Practices in European Journalists' Unions*, Brussels, I/EFJ, 2012.
- 5 In Chapter 2, the decision-making structures of the media companies were analysed at 5 levels. The analysis of the collected data along these levels showed big similarities between level 4 and 5. Based on this, Indicator 1 should be structured only at 4 levels of decision-making.



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